No. 3913

UNITED NATIONS and FINLAND

Exchange of letters (with annexes) constituting an agreement concerning the service with the United Nations Emergency Force of national contingent provided by the Government of Finland. New York, 21 and 27 June 1957

Official text: English.

Registered ex officio on 1 July 1957.

ORGANISATION DES NATIONS UNIES

et FINLANDE

Échange de lettres (avec annexes) constituant un accord relatif à l'affectation à la Force d'urgence des Nations Unies d'un contingent national fourni par le Gouvernement finlandais. New-York, 21 et 27 juin 1957

Texte officiel anglais.

Enregistré d'office le 1er juillet 1957.

No. 3913. EXCHANGE OF LETTERS CONSTITUTING AN AGREEMENT¹ BETWEEN THE UNITED NATIONS AND FINLAND CONCERNING THE SERVICE WITH UNITED NATIONS EMERGENCY FORCE OF NATIONAL CONTINGENT PROVIDED BY THE GOVERNMENT OF FINLAND. NEW YORK, 21 AND 27 JUNE 1957

T

The Secretary-General of the United Nations to the Permanent Representative of Finland to the United Nations

PO 230 (3)

21 June 1957

Sir,

I have the honour to refer to the resolutions of the General Assembly relating to the United Nations Emergency Force (UNEF) and particularly to resolution 1000 (ES-I) of 5 November 19562 and resolution 1001 (ES-I) of 7 November 1956.3 I also have the honour to refer to our previous communications concerning the national contingent provided by your Government for service with UNEF.

- 2. It will be recalled that the guiding principles for the organization and functioning of the Force were set out in paragraphs 6 to 9 of the "Second and Final Report" of the Secretary-General on the plan for an emergency international United Nations Force (A/3302). They were approved by the General Assembly in paragraph 1 of resolution 1001 (ES-I). By paragraph 2 of the same resolution the General Assembly concurred in the definition of the functions of the Force as stated in paragraph 12 of the Secretary-General's report.
- 3. Paragraph 7 of resolution 1001 (ES-I) authorized the Secretary-General to issue regulations and instructions which may be essential to the effective functioning of the Force, following consultation with the Advisory Committee established by the same resolution, and to take all other necessary administrative and executive actions. Pursuant to this resolution I have, on 8 February 1957, concluded by exchange of letters an agreement between the United Nations and the

¹ Deemed to have taken effect as from 10 December 1956, the date that the national contingent provided by the Government of Finlan departed from its home country to assume duties with UNEF, in accordance with paragraph 11.

* United Nations, Official Records of the General Assembly, First Emergency Special Session,

Supplement No. 1 (A/3354), p. 2.

3 United Nations, Official Records of the General Assembly, First Emergency Special Session, Supplement No. 1 (A/3354), p. 3.

Government of Egypt concerning the status of UNEF in Egypt. 1 On the same date I submitted a report (A/3526)² on this Agreement to the General Assembly which was noted with approval by resolution A/RES/485 adopted on 22 February 1957. 8 Following consultation with the Advisory Committee, the participating states, and the Commander of the Force, I have also issued Regulations for the United Nations Emergency Force (ST/SGB/UNEF/1) on 20 February 1957.4 Copies of these documents are attached as annexes I and II respectively.

- The Regulations referred to above affirm the international character of the Force as a subsidiary organ of the General Assembly and define the conditions of service for the members of the Force. National contingents provided for UNEF serve under these Regulations.
- The Regulations and the Agreement referred to in paragraph 3 of this letter also secure to the Force and its individual members the privileges and immunities necessary for the independent exercise of its functions. I should like to direct your attention to the provisions of the Regulations and of the Agreement which provide these privileges and immunities and particularly to Article 34 of the Regulations (Annex II) and to paragraphs 10, 11 and 12 of my letter to the Ministry of Foreign Affairs of Egypt of 8 February 1957 (A/3526, pp. 4 and 5-Annex I). will be noted that paragraph 11 of this letter states that "Members of the Force shall be subject to the exclusive jurisdiction of their respective national States in respect of any criminal offences which may be committed by them in Egypt". This immunity from the jurisdiction of Egypt is based on the understanding that the authorities of the participating states would exercise such jurisdiction as might be necessary with respect to crimes or offences committed in Egypt by any members of the Force provided from their own military services. It is assumed that the participating states will act accordingly.
- I should also like to direct your attention to Article 13 of the UNEF Regulations (Annex II) concerning "Good Order and Discipline". This Article provides:

"The Commander of the UNEF shall have general responsibility for the good order of the Force. Responsibility for disciplinary action in national contingents provided for the Force rests with the commanders of the national Reports concerning disciplinary action shall be communicated to the Commander of the UNEF who may consult with the commander of the national contingent and if necessary the authorities of the Participating State concerned."

7. In view of the considerations set out in paragraphs 5 and 6 above, I should appreciate your assurance that the commander of the national contingent provided

¹ United Nations, Treaty Series, Vol. 260, p. 61. The text of this Agreement is also reproduced in annex I to the present Agreement, see p. 144 of this volume.

2 See annex I to the present Agreement on p. 144.

3 United Nations, Official Records of the General Assembly, Eleventh Session, Supplement No. 17 (A/3572), p. 62, resolution 1126 (XI).

4 See Annex II to the present Agreement on p. 168.

by your Government will be in a position to exercise the necessary disciplinary authority. I should also appreciate your assurance that your Government will be prepared to exercise jurisdiction with respect to any crime or offence which might be committed by a Member of such national contingent.

- 8. The effective functioning of the United Nations Emergency Force requires that some continuity of service of units with the Force be ensured in order that the UNEF Commander may be in a position to plan his operations with knowledge of what units will be available. I should, therefore, appreciate your assurance that the national contingent provided by your Government will not be withdrawn without adequate prior notification, to the Secretary-General, so as to avoid the impairment of the ability of the Force to discharge its functions. Likewise, should circumstances render the service of your national contingent with the Force no longer necessary, the Secretary-General undertakes to consult with your Government and to give adequate prior notification concerning its withdrawal.
- 9. Reference is also made to Articles 11 and 12 of the UNEF regulations which deal with "Command Authority" and "Chain of Command and Delegation of Authority" Article 12 provides *inter alia* that changes in commanders of national contingents which have been made available by participating governments should be made in consultation between the Commander of the United Nations Emergency Force and the appropriate authorities of the participating government.
- 10. Finally, I suggest that questions involving the allocation of expenses should be dealt with, in the light of relevant resolutions of the General Assembly, in a supplemental agreement. Such other supplementary arrangements concerning the service of your national contingents with the Force may be made as occasion requires.
- 11. It is the intention that this letter together with your reply accepting the proposals set forth herein shall constitute an agreement between the United Nations and Finland and shall be deemed to have taken effect from the date that the national contingent provided by your Government departed from its home country to assume duties with UNEF. It is also intended that it shall remain in force until such time as your national contingent may be withdrawn from the Force either in accordance with the terms of paragraph 8 above or in the light of developments affecting the functioning of the Force which may render its service no longer necessary. The provisions of paragraph 12 relating to the settlement of disputes should remain in force until all outstanding claims have been settled.
- 12. It is also proposed that all disputes between the United Nations and your Government concerning the interpretation or application of this agreement which are not settled by negotiation or other agreed mode of settlement shall be referred for final settlement to a Tribunal of three arbitrators. One of the arbitrators shall be appointed by the Secretary-General of the United Nations, one by your Government, and the umpire shall be chosen jointly by the Secretary-General and your Government. If the two parties fail to agree on the appointment of the um-

pire within one month of the proposal of arbitration by one of the parties, the President of the International Court of Justice shall be asked by either party to appoint the umpire. Should a vacancy occur for any reason, the vacancy shall be filled within thirty days by the method laid down in this paragraph for the original appointment. The Tribunal shall come into existence upon the appointment of the umpire and at least one of the other members of the Tribunal. Two members of the Tribunal shall constitute a quorum for the performance of its functions, and for all deliberations and decisions of the Tribunal a favourable vote of two members shall be sufficient.

Accept, Sir, the renewed assurances of my highest consideration.

Dag Hammarskjold Secretary-General

The Permanent Representative of Finland to the United Nations

II

The Permanent Representative of Finland to the United Nations to the Secretary-General of the United Nations

PERMANENT MISSION OF FINLAND TO THE UNITED NATIONS

No. 1638

New York, June 27th, 1957

Sir.

I have the honour to refer to your letter of 21 June 1957 concerning the service with the United Nations Emergency Force of the national contingent provided by my Government. In this letter you have proposed that my Government and the United Nations should enter into an agreement in accordance with terms provided therein.

My Government accepts this proposal and agrees that your letter and this reply shall constitute an agreement between Finland and the United Nations. My Government also gives the assurances requested in paragraph 7 and 8 of your letter.

I have the honour to remain, Sir, Your obedient servant,

(Signed) G. A. GRIPENBERG
Permanent Representative of Finland
to the United Nations

H. E. Mr. Dag Hammarskjold Secretary-General of the United Nations New York, N. Y.

No. 3913

ANNEX I

A/3526

ELEVENTH SESSION AGENDA ITEM 66

QUESTION CONSIDERED BY THE FIRST EMERGENCY SPECIAL SESSION OF THE GENERAL ASSEMBLY FROM 1 TO 10 NOVEMBER 1956

Report of the Secretary-General on arrangements concerning the status of the United Nations

Emergency Force in Egypt

- 1. The General Assembly by resolution 1000 (ES-I) of 5 November 1956 established the United Nations Emergency Force. By resolution 1001 (ES-I) of 7 November 1956, the Assembly approved the guiding principles for the organization and functioning of the Force as set forth in the second and final report of the Secretary-General on the plan for an emergency international United Nations Force and, inter alia, authorized the Secretary-General to take all administrative and executive actions which might be essential to the effective functioning of the Force.
- 2. In accordance with this authority, the Secretary-General, in consultation with the Advisory Committee established under General Assembly resolution 1001 (ES-I), has negotiated and concluded arrangements with the Government of Egypt concerning the status of the United Nations Emergency Force in Egypt.
- 3. On 8 February 1957, an exchange of letters constituting an agreement was signed by the Secretary-General on behalf of the United Nations and by the Minister for Foreign Affairs of Egypt on behalf of Egypt. This agreement is submitted to the General Assembly for its approval as an annex to the present report.

EXCHANGE OF LETTERS CONSTITUTING AN AGREEMENT BETWEEN THE UNITED NATIONS AND THE GOVERNMENT OF EGYPT CONCERNING THE STATUS OF THE UNITED NATIONS EMERGENCY FORCE IN EGYPT

I

UNITED NATIONS HEADQUARTERS

New York, 8 February 1957

Sir,

I have the honour to refer to the United Nations Emergency Force, an organ of the General Assembly of the United Nations established in accordance with Article 22 of the Charter. I have also the honour to refer to Article 105 of the Charter of the United Nations which provides that the Organization shall enjoy in the territory of its Members such privileges and immunities as are necessary for the fulfilment of its purposes, to the

¹ United Nations, Official Records of the General Assembly, First Emergency Special Session. Annexes, agenda item 5, document A/3302.

Convention on the Privileges and Immunities of the United Nations 1 to which Egypt acceded on 17 September 1948, 2 and to the resolutions of the General Assembly providing for the United Nations Emergency Force. Having in view the provisions of the Convention on the Privileges and Immunities of the United Nations, I wish to propose that the United Nations and Egypt should make the following ad hoc arrangements defining certain of the conditions necessary for the effective discharge of the functions of the United Nations Emergency Force while it remains in Egypt.

Definitions

- 1. The "United Nations Emergency Force" (hereinafter referred to as "the Force") consists of the United Nations Command established by General Assembly resolution 1000 (ES-I) of 5 November 1956 and all military personnel placed under the United Nations Command by a State Member of the United Nations. For the purpose of these arrangements the term "member of the Force" refers to any person, other than a person resident in Egypt, belonging to the military service of a State serving under the Commander of the United Nations Emergency Force either on the United Nations Command (Headquarters Staff) or with a national contingent; to any civilian placed under the Commander by the State to which such civilian belongs.
- 2. The "Commander" includes the Commander of the United Nations Emergency Force and other authorities of the Force designated by him. "Egyptian authorities" include all national and local, civil and military authorities called upon to perform functions relating to the Force under the provisions of these arrangements, without prejudice to the ultimate responsibility of the Government of Egypt.
- 3. "Egyptian citizen" includes a person of Egyptian citizenship and a person resident or present in the territory of Egypt other than one associated with the Force.
- 4. "Participating State" means a Member of the United Nations that contributes military personnel to the Force.
- 5. "Area of operations" includes areas where the Force is deployed in the performance of its functions as defined in paragraph 12 of the Second and Final Report of the Secretary-General to the General Assembly (A/3302), concurred in by the General Assembly in paragraph 2 of resolution 1001 (ES-I); military installations or other premises referred to in paragraph 19 of these arrangements; lines of communication and supply utilized by the Force pursuant to paragraphs 32 and 33 of these arrangements.

Respect for Local Law and Conduct Befitting International Status

6. Members of the Force and United Nations officials serving with the Force shall respect the laws and regulations of Egypt and shall refrain from any activity of a political character in Egypt and from any action incompatible with the international nature of their duties or inconsistent with the spirit of the present arrangements. The Commander shall take all appropriate measures to ensure the observance of these obligations.

¹ See p. 382 of this volume.

^{*} United Nations, Treaty Series, Vol. 18, p. 382.

Entry and Exit: Identification

- 7. Members of the Force shall be exempt from passport and visa regulations and immigration inspection and restrictions on entering or departing from Egyptian territory. They shall also be exempt from any regulations governing the residence of aliens in Egypt, including registration, but shall not be considered as acquiring any right to permanent residence or domicile in the territory of Egypt. For the purpose of such entry or departure members of the Force will be required to have only (a) an individual or collective movement order issued by the Commander or an appropriate authority of the Participating State; and (b) a personal identity card issued by the Commander under the authority of the Secretary-General, except in the case of first entry when the personal military identity card issued by the appropriate authorities of the Participating State will be accepted in lieu of the said Force identity card.
- 8. Members of the Force may be required to present, but not so surrender, their identity cards upon demand of an appropriate Egyptian authority. Except as provided in paragraph 7 of these arrangements the identity card will be the only document required for a member of the Force. If, however, it does not show the full name, date of birth, rank and number (if any), service and photograph of a member of the Force, such member may be required to present likewise the personal military identity card or similar document issued by the appropriate authorities of the Participating State to which he belongs.
- 9. If a member of the Force leaves the service of the Participating State to which he belongs and is not repatriated, the Commander shall immediately inform the Egyptian authorities, giving such particulars as may be required. The Commander shall similarly inform the Egyptian authorities of any member of the Force who has absented himself for more than twenty-one days. If an expulsion order against an ex-member of the Force has been made, the Commander shall be responsible for ensuring that the person concerned shall be received within the territory of the Participating State concerned.

Jurisdiction

10. The following arrangements respecting criminal and civil jurisdiction are made having regard to the special functions of the Force and to the interests of the United Nations, and not for the personal benefit of the members of the Force.

Criminal Jurisdiction

11. Members of the Force shall be subject to the exclusive jurisdiction of their respective national States in respect of any criminal offences which may be committed by them in Egypt.

Civil Jurisdiction

12. (a) Members of the Force shall not be subject to the civil jurisdiction of Egyptian courts or to other legal process in any matter relating to their official duties. In a case arising from a matter relating to the official duties of a member of the Force and which involves a member of the Force and an Egyptian citizen, and in other disputes as agreed, the procedure provided in paragraph 38 (b) shall apply to their settlement.

- (b) In those cases where civil jurisdiction is exercised by Egyptian courts with respect to members of the Force, the Egyptian courts and authorities shall grant members of the Force sufficient opportunity to safeguard their rights. If the Commander certifies that a member of the Force is unable because of official duties or authorized absence to protect his interests in a civil proceeding in which he is a participant, the Egyptian court or authority shall at his request suspend the proceeding until the elimination of the disability, but for not more than ninety days. Property of a member of the Force which is certified by the Commander to be needed by him for the fulfilment of his official duties shall be free from seizure for the satisfaction of a judgement, decision or order, together with other property not subject thereto under Egyptian law. The personal liberty of a member of the Force shall not be restricted by an Egyptian court or authority in a civil proceeding, whether to enforce a judgement, decision or order, to compel an oath of disclosure, or for any other reason.
- (c) In the cases provided for in sub-paragraph (b) above, the claimant may elect to have his claim dealt with in accordance with the procedure set out in paragraph 38 (b) of these arrangements. Where a claim adjudicated or an award made in favour of the claimant by an Egyptian court or the Claims Commission under paragraph 38 (b) of these arrangements has not been satisfied, the Egyptian authorities may, without prejudice to the claimant's rights, seek the good offices of the Secretary-General to obtain satisfaction.

Notification: Certification

13. If any civil proceeding is instituted against a member of the Force before any Egyptian court having jurisdiction, notification shall be given to the Commander. The Commander shall certify to the court whether or not the proceeding is related to the official duties of such member.

Military Police: Arrest: Transfer of Custody and Mutual Assistance

- 14. The Commander shall take all appropriate measures to ensure maintenance of discipline and good order among members of the Force. To this end military police designated by the Commander shall police the premises referred to in paragraph 19 of these arrangements and such areas where the Force is deployed in the performance of its functions. Elsewhere such military police shall be employed only subject to arrangements with the Egyptian authorities and in liaison with them and in so far as such employment is necessary to maintain discipline and order among members of the Force. For the purpose of this paragraph the military police of the Force shall have the power of arrest over members of the Force.
- 15. Military police of the Force may take into custody any person on the premises referred to in paragraph 19 who is subject to Egyptian criminal jurisdiction, without subjecting him to the ordinary routine of arrest, in order immediately to deliver him to the nearest appropriate Egyptian authorities: (a) when so requested by the Egyptian authorities; or (b) for the purpose of dealing with any offence or disturbance on the premises.

- 16. The Egyptian authorities may take into custody a member of the Force, without subjecting him to the ordinary routine of arrest in order immediately to deliver him, together with any weapons or items seized, to the nearest appropriate authorities of the Force: (a) when so requested by the Commander; or (b) in cases in which the military police of the Force are unable to act with the necessary promptness when a member of the Force is apprehended in the commission or attempted commission of a criminal offence that results or might result in serious injury to persons or property, or serious impairment of other legally protected rights.
- 17. When a person is taken into custody under (b) of paragraphs 15 and 16, the Commander or Egyptian authorities, as the case may be, may make a preliminary interrogation but may not delay the transfer of custody. Following the transfer of custody, the persons concerned shall be made available upon request for further interrogation.
- 18. The Commander and the Egyptian authorities shall assist each other in the carrying out of all necessary investigations into offences in respect of which either or both have an interest, in the production of witnesses, and in the collection and production of evidence, including the seizure of and, in proper cases, the handing over of things connected with an offence. The handling over of any such things may be made subject to their return within the time specified by the authority delivering them. Each shall notify the other of the disposition of any case in the outcome of which the other may have an interest or in which there has been a transfer of custody under the provisions of paragraphs 15 and 16 of these arrangements. The Government of Egypt will ensure the prosecution of persons subject to its criminal jurisdiction who are accused of acts in relation to the Force or its members which, if committed in relation to the Egyptian forces or their members, would have rendered them liable to prosecution. The authorities of the Force will take the measures within their power with respect to crimes or offences committed against Egyptian citizens by members of the Force.

Premises of the Force

19. The Egyptian Government shall provide, in agreement with the Commander, such areas for headquarters, camps, or other premises as may be necessary for the accommodation and the fulfilment of the functions of the Force. Without prejudice to the fact that all such premises remain Egyptian territory, they shall be inviolable and subject to the exclusive control and authority of the Commander, who alone may consent to the entry of officials to perform duties on such premises.

United Nations Flag

20. The Egyptian Government recognizes the right of the Force to display within Egyptian territory the United Nations flag on its headquarters, camps, posts or other premises, vehicles, vessels and otherwise as decided by the Commander. Other flags or pennants may be displayed only in exceptional cases and in accordance with conditions prescribed by the Commander. Sympathetic consideration will be given to observations or requests of the Egyptian authorities concerning this last-mentioned matter.

Uniform: Vehicle, Vessel and Aircraft Markings and Registration: Operating Permits

21. Members of the Force shall normally wear the uniform prescribed by the Commander. The conditions on which the wearing of civilian dress is authorized shall be notified by the Commander to the Egyptian authorities, and sympathetic consideration will be given to observations or requests of the Egyptian authorities concerning this matter. Service vehicles, vessels and aircraft shall carry a distinctive United Nations identification mark and licence which shall be notified by the Commander to the Egyptian authorities. Such vehicles, vessels and aircraft shall not be subject to registration and licensing under the laws and regulations of Egypt. Egyptian authorities shall accept as valid, without a test or fee, a permit or licence for the operation of service vehicles, vessels and aircraft issued by the Commander.

Arms

22. Members of the Force may possess and carry arms while on duty in accordance with their orders. The Commander shall give sympathetic consideration to requests from the Egyptian authorities concerning this matter.

Privileges and Immunities of the Force

The United Nations Emerency Force, as a subsidiary organ of the United Nations established by the General Assembly, enjoys the status, privileges and immunities of the Organization in accordance with the Convention on the Privileges and Immunities of the United Nations. The provisions of Article II of the Convention on the Privileges and Immunities of the United Nations shall also apply to the property, funds and assets of Participating States used in Egypt in connexion with the national contingents serving in the United Nations Emergency Force. Such Participating States may not acquire immovable property in Egypt without agreement with the Government of Egypt. Government of Egypt recognizes that the right of the Force to import free of duty equipment for the Force and provisions, supplies and other goods for the exclusive use of members of the Force, members of the United Nations Secretariat detailed by the Secretary-General to serve with the Force, excluding locally recruited personnel, includes the right of the Force to establish, maintain and operate at headquarters, camps and posts, service institutes providing amenities for the persons aforesaid. The amenities that may be provided by service institutes shall be goods of a consumable nature (tobacco and tobacco products, beer, etc.), and other customary articles of small value. end that duty-free importation of the Force may be effected with the least possible delay, having regard to the interests of the Government of Egypt, a mutually satisfactory procedure, including documentation, shall be arranged between the appropriate authorities of the Force and the Egyptian customs authorities. The Commander shall take all necessary measures to prevent any abuse of the exemption and to prevent the sale or resale of such goods to persons other than those aforesaid. Sympathetic consideration shall be given by the Commander to observations or requests of the Egyptian authorities concerning the operation of service institutes.

Privileges and Immunities of Officials and Members of the Force

- 24. Members of the United Nations Secretariat detailed by the Secretary-General to serve with the Force remain officials of the United Nations entitled to the privileges and immunities of Articles V and VII of the Convention on the Privileges and Immunities of the United Nations. With respect to the locally recruited personnel of the Force, however, the United Nations will assert its right only to the immunity concerning official acts provides in Section 18 (a) of the Convention on the Privileges and Immunities of the United Nations.
- 25. The Commander shall be entitled to the privileges, immunities and facilities of Sections 19 and 27 of the Convention on the Privileges and Immunities of the United Nations. Officers serving on the United Nations Command (the Commander's Head-quarters Staff) are entitled to the privileges and immunities of Article VI of the Convention on the Privileges and Immunities of the United Nations. Subject to the foregoing, the United Nations will claim with respect to members of the Force only those rights expressly provided in the present or supplemental arrangements.

Members of the Force: Taxation, Customs and Fiscal Regulations

- 26. Members of the Force shall be exempt from taxation on the pay and emoluments received from their national Governments or from the United Nations. They shall also be exempt from all other direct taxes except municipal rates for services enjoyed, and from all registration fees, and charges.
- 27. Members of the Force shall have the right to import free of duty their personal effects in connexion with their first taking up their post in Egypt. They shall be subject to the Egyptian laws and regulations governing customs and foreign exchange with respect to personal property not required by them by reason of their presence in Egypt with the Force. Special facilities for entry or exit shall be granted by the Egyptian immigration, customs and fiscal authorities to regularly constituted units of the Force provided that the authorities concerned have been duly notified sufficiently in advance. Members of the Force on departure from Egypt may, notwithstanding the foreign exchange regulations, take with them such funds as the appropriate Pay Officer of the Force certifies were received in pay and emoluments from their respective national Governments or from the United Nations and are a reasonable residue thereof. Special arrangements between the Commander and the Egyptian authorities shall be made for the implementation of the foregoing provisions in the interests of the Egyptian Government and members of the Force.
- 28. The Commander will co-operate with customs and fiscal authorities of Egypt and will render all assistance within his power in ensuring the observance of the customs and fiscal laws and regulations of Egypt by the members of the Force in accordance with these or any relevant supplemental arrangements.

Communications and Postal Services

29. The Force enjoys the facilities in respect to communications provided in Article III of the Convention on the Privileges and Immunities of the United Nations. The Com-

mander shall have authority to install and operate a radio sending and receiving station or stations to connect at appropriate points and exchange traffic with the United Nations radio network, subject to the provisions of Article 45 of the International Telecommunication Convention relating to harmful interference. The frequencies on which any such station may be operated will be duly communicated by the United Nations to the appropriate Egyptian authorities and to the International Frequency Registration Board. The right of the Commander is likewise recognized to enjoy the priorities of government telegrams and telephone calls as provided for the United Nations in Article 37 and Annex 3 of the latter Convention and in Article 83 of the Telegraph Regulations annexed thereto.

- 30. The Force shall also enjoy, within its area of operations, the right of unrestricted communication by radio, telephone, telegraph or any other means, and of establishing the necessary facilities for maintaining such communications within and between premises of the Force, including the laying of cables and land lines and the establishment of fixed and mobile radio sending and receiving stations. It is understood that the telegraph and telephone cables and lines herein referred to will be situated within or directly between the premises of the Force and the area of operations, and that connexion with the Egyptian system of telegraphs and telephones will be made in accordance with arrangements with the appropriate Egyptian authorities.
- 31. The Government of Egypt recognizes the right of the Force to make arrangements through its own facilities for the processing and transport of private mail addressed to or emanating from members of the Force. The Government of Egypt will be informed of the nature of such arrangements. No interference shall take place with, and no censorship shall be applied to, the mail of the Force by the Government of Egypt. In the event postal arrangements applying to private mail of members of the Force are extended to operations involving transfer of currency, or transport of packages or parcels from Egypt, the conditions under which such operations shall be conducted in Egypt will be agreed upon between the Government of Egypt and the Commander.

Freedom of Movement

32. The Force and its members shall enjoy together with service vehicles, vessels, aircraft and equipment, freedom of movement between Force headquarters, camps and other premises, within the area of operations, and to and from points of access to Egyptian territory agreed upon or to be agreed upon by the Egyptian Government and the Commander. The Commander will consult with the appropriate Egyptian authorities with respect to large movements of personnel, stores or vehicles on railways or roads used for general traffic. The Government of Egypt recognizes the right of the Force and its members to freedom of movement across armistice demarcation lines and other military lines in the performance of the functions of the Force and the official duties of its members. The Egyptian authorities will supply the Force with maps and other information, including locations of mine fields and other dangers and impediments, which may be useful in facilitating its movements.

Use of Roads, Waterways, Port Facilities, Airfields and Railways

33. The Force shall have the right to the use of roads, bridges, canals and other waters, port facilities and airfields without the payment of dues, tolls or charges either by way of registration or otherwise, in the area of operations and the normal points of access, except for charges that are related directly to services rendered. The Egyptian authorities, subject to special arrangements, will give the most favourable consideration to requests for the grant to members of the Force of travelling facilities on its railways and of concessions with regard to fares.

Water, Electricity and Other Public Utilities

34. The Force shall have the right to the use of water, electricity and other public utilities at rates not less favourable to the Force than those to comparable consumers. The Egyptian authorities will, upon the request of the Commander, assist the Force in obtaining water, electricity and other utilities required, and in the case of interruption or threatened interruption of service, will give the same priority to the needs of the Force as to essential Government services. The Force shall have the right where necessary to generate, within the premises of the Force either on land or water, electricity for the use of the Force, and to transmit and distribute such electricity as required by the Force.

Egyptian Currency

35. The Government of Egypt will, if requested by the Commander, make available to the Force, against reimbursement in U.S. dollars, Swiss francs or other currency mutually acceptable, Egyptian currency required for the use of the Force, including the pay of the members of the national contingents, at the rate of exchange most favourable to the Force that is officially recognized by the Government of Egypt.

Provisions, Supplies and Services

The Egyptian authorities will, upon the request of the Commander, assist the Force in obtaining equipment, provisions, supplies and other goods and services required from local sources for its subsistence and operation. Sympathetic consideration will be given by the Commander in purchases on the local market to requests or observations of Egyptian authorities in order to avoid any adverse effect on the local economy. bers of the Force and United Nations officials may purchase locally goods necessary for their own consumption, and such services as they need, under conditions not less favourable than for Egyptian citizens. If members of the Force and United Nations officials should require medical or dental facilities beyond those available within the Force, arrangements shall be made with the appropriate Egyptian authorities under which such facilities may be made available. The Commander and the appropriate local authorities will co-operate with respect to sanitary services. The Commander and the Egyptian authorities shall extend to each other the fullest co-operation in matters concerning health, particularly with respect to the control of communicable diseases in accordance with international conventions; such co-operation shall extend to the exchange of relevant information and statistics.

Locally Recruited Personnel

37. The Force may recruit locally such personnel as required. The Egyptian authorities will, upon the request of the Commander, assist the Force in the recruitment of such personnel. Sympathetic consideration will be given by the Commander in the recruitment of local personnel to requests or observations of Egyptian authorities in order to avoid any adverse effect on the local economy. The terms and conditions of employment for locally recruited personnel shall be prescribed by the Commander and shall generally, to the extent practicable, follow the practice prevailing in the locality.

Settlement of Disputes or Claims

- 38. Disputes or claims of a private law character shall be settled in accordance with the following provisions:
- (a) The United Nations shall make provisions for the appropriate modes of settlement of disputes or claims arising out of contract or other disputes or claims of a private law character to which the United Nations is a party other than those covered in subparagraphs (b) and (c) following.
 - (b) Any claim made by
 - (i) an Egyptian citizen in respect of any damages alleged to result from an act or omission of a member of the Force relating to his official duties;
- (ii) the Government of Egypt against a member of the Force; or
- (iii) the Force or the Government of Egypt against one another that is not covered by paragraphs 39 or 40 of these arrangements,

shall be settled by a Claims Commission established for that purpose. One member of the Commission shall be appointed by the Secretary-General, one member by the Government of Egypt and a chairman jointly by the Secretary-General and the Government of Egypt. If the Secretary-General and the Government of Egypt fail to agree on the appointment of a chairman, the President of the International Court of Justice shall be asked by either to make the appointment. An award made by the Claims Commission against the Force or a member thereof or against the Government of Egypt shall be notified to the Commander or the Egyptian authorities, as the case may be, to make satisfaction thereof.

- (c) Disputes concerning the terms of employment and conditions of service of locally recruited personnel shall be settled by administrative procedure to be established by the Commander.
- 39. All differences between the United Nations and Egypt arising out of the interpretation or application of these arrangements which involve a question of principle concerning the Convention on the Privileges and Immunities of the United Nations shall be dealt with in accordance with the procedure of Section 30 of the Convention.
- 40. All other disputes between the United Nations and Egypt concerning the interpretation or application of these arrangements which are not settled by negotiation or other agreed mode of settlement shall be referred for final settlement to a Tribunal

of three arbitrators, one to be named by the Secretary-General of the United Nations, one by the Government of Egypt, and an umpire to be chosen jointly by the Secretary-General and the Government of Egypt. If the two parties fail to agree on the appointment of the umpire within one month of the proposal of arbitration by one of the parties, the President of the International Court of Justice shall be asked by either party to appoint the umpire. Should a vacancy occur for any reason, the vacancy shall be filled within thirty days by the method laid down in this paragraph for the original appointment. The Tribunal shall come into existence upon the appointment of the umpire and at least one of the other members of the Tribunal. Two members of the Tribunal shall constitute a quorum for the performance of its functions, and for all deliberations and decisions of the Tribunal a favourable vote of two members shall be sufficient.

Liaison

41. The Commander and the Egyptian authorities shall take appropriate measures to ensure close and reciprocal liaison.

Deceased Members: Disposition of Personal Property

42. The Commander shall have the right to take charge of and dispose of the body of a member of the Force who dies in Egyptian territory, and may dispose of his personal property after the debts of the deceased person incurred in Egyptian territory and owing to Egyptian citizens have been settled.

Supplemental Arrangements

43. Supplemental details for the carrying out of these arrangements shall be made as required between the Commander and appropriate Egyptian authorities designated by the Government of Egypt.

Effective Date and Duration

44. Upon acceptance of this proposal by your Government, the present letter and your reply will be considered as constituting an agreement between the United Nations and Egypt that shall be deemed to have taken effect as from the date of the arrival of the first element of the Force in Egypt, and shall remain in force until the departure of the Force from Egypt. The effective date that the departure has occurred shall be defined by the Secretary-General and the Government of Egypt. The provisions of paragraphs 38, 39 and 40 of these arrangements, relating to the settlement of disputes, however, shall remain in force until all claims arising prior to the date of termination of these arrangements, and submitted prior to or within three months following the date of termination, have been settled.

Accept, Sir, the renewed assurances of my highest consideration.

(Signed) Dag Hammarskjold Secretary-General

His Excellency Dr. Mahmoud Fawzi Minister for Foreign Affairs Egypt

No. 3913

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New York, 8 February 1957

Sir,

I have the honour to refer to your letter of 8 February 1957 in which you have proposed that Egypt and the United Nations should make the ad hoc arrangements contained therein which define certain of the conditions necessary for the effective discharge of the functions of the United Nations Emergency Force while it remains in Egypt. Recalling the declaration of the Government of Egypt that, when exercising its sovereign powers on any matter concerning the presence and functioning of the United Nations Emergency Force, it would be guided, in good faith, by its acceptance of the General Assembly resolution of 5 November 1956, I have the pleasure to advise you in the name of the Government of Egypt of its full agreement on, and its acceptance of, the terms of your letter.

The Government of Egypt agrees, furthermore, that your letter and this reply will be considered as constituting an agreement between Egypt and the United Nations.

I take this opportunity, Sir, to renew the assurances of my highest consideration.

(Signed) M. FAWZI Minister for Foreign Affairs

His Excellency Mr. Dag Hammarskjold Secretary-General United Nations New York

ANNEXII

REGULATIONS FOR THE UNITED NATIONS EMERGENCY FORCE

ST/SGB/UNEF/1 20 February 1957

SECRETARY-GENERAL'S BULLETIN

To: The United Nations Emergency Force

Subject: Regulations for the United Nations Emergency Force

The attached Regulations for the United Nations Emergency Force are issued pursuant to authorization by the General Assembly in resolution 1001 (ES-I) of 7 November 1956, following consultation with the Advisory Committee established by the same resolution. They shall be effective from 1 March 1957. The Regulations, for the most part, are intended to continue in effect the orders, instructions and practices which have been followed with respect to the Force since it first came into existence.

Dag Hammarskjold Secretary-General

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REGULATIONS FOR THE UNITED NATIONS EMERGENCY FORCE

CHAPTER I. GENERAL PROVISIONS

- 1. Issuance of Regulations. The Regulations for the United Nations Emergency Force (UNEF) (hereinafter referred to as the Force) are issued by the Secretary-General, following consultation with the Advisory Committee established under General Assembly resolution 1001 (ES-I) of 7 November 1956 (hereinafter referred to as the Advisory Committee) pursuant to paragraph 7 of that resolution. They shall be effective from 1 March 1957. The Regulations, and supplemental instructions and orders referred to in Regulations 3 and 4, shall be made available to all units of the Force.
- 2. Amendments. These Regulations may be amended or revised by the Secretary-General, following consultation with the Advisory Committee.
- 3. Supplemental instructions. Supplemental instructions consistent with the present Regulations may be issued by the Secretary-General as required with respect to matters not delegated to the Commander of the United Nations Emergency Force (hereinafter referred to as the Commander).
- 4. Command Orders. The Commander may issue Orders not inconsistent with the resolutions of the General Assembly relating to the Force, these Regulations and amendments thereto, and with supplemental instructions referred to in Regulation 3:
 - (a) in the discharge of his duties as Commander of the Force; or
 - (b) in implementation or explanation of these Regulations.

Command Orders shall be subject to review by the Secretary-General.

- 5. Definitions. The following definitions shall apply to the terms used in the present Regulations:
- (a) The "Commander of the United Nations Emergency Force (UNEF)" or the "Commander" is the general officer appointed as "Chief of the United Nations Command" by the General Assembly.
- (b) The "United Nations Command" is the Commander together with his Head-quarters Staff.
- (c) The "United Nations Emergency Force" or "Force" is the subsidiary organ of the United Nations described in Regulation 6 below.
- (d) A "member of the United Nations Emergency Force" or a "member of the Force" is the Commander and any person belonging to the military services of a State serving under the Commander either on the United Nations Command or with a national contingent.
- (e) A "Participating State" is a State providing national contingents to the Force. A "Participating Government" is the government of a Participating State.
- (f) The "authorities of a Participating State" are those authorities who are empowered by the law of that State to enforce its military or other law with respect to the members of its armed forces.

(g) A "Host State" is a State in which the Force operates. A "Host Government" is the Government of a Host State.

CHAPTER II. INTERNATIONAL CHARACTER, UNIFORM, INSIGNIA, AND PRIVILEGES AND IMMUNITIES

- 6. International character. The United Nations Emergency Force is a subsidiary organ of the United Nations consisting of the United Nations Command established by General Assembly resolution 1000 (ES-I) of 5 November 1956 and all military personnel placed under the United Nations Command by Member States. The members of the Force, although remaining in their national service, are, during the period of their assignment to the Force, international personnel under the authority of the United Nations and subject to the instructions of the Commander through the chain of command. The functions of the Force are exclusively international and members of the Force shall discharge these functions and regulate their conduct with the interest of the United Nations only in view.
- 7. Flag. The Force is authorized to fly the United Nations flag in accordance with the United Nations Flag Code and Regulations. The United Nations Command shall display the United Nations flag and emblem on its Headquarters, posts, vehicles and otherwise as decided by the Commander. Other flags or pennants may be displayed only in exceptional cases and in accordance with conditions prescribed by the Commander.
- 8. Uniform and insignia. Members of the Force shall wear such uniform and distinctive insignia as the Commander, in consultation with the Secretary-General, shall prescribe. Civilian dress may be worn at such times and in accordance with such conditions as may be authorized by the Commander.
- 9. Markings. All means of transportation of the Force, including vehicles, vessels and aircraft, and all other equipment when specifically designated by the Commander shall bear a distinctive United Nations mark and licence.
- 10. Privileges and immunities. The Force, as a subsidiary organ of the United Nations, enjoys the status, privileges and immunities of the Organization provided in the Convention on the Privileges and Immunities of the United Nations. The entry without duty of equipment and supplies of the Force, and of personal effects of members of the Force upon their first arrival shall be effected in accordance with details to be arranged with the Host State concerned. The provisions of article II of the Convention on the Privileges and Immunities of the United Nations shall also apply to the property, funds and assets of Participating States used in a Host State in connexion with the national contingents serving in the Force.

CHAPTER III. AUTHORITY OF THE COMMANDER OF THE UNITED NATIONS EMERGENCY FORCE

11. Command authority. The Commander has full command authority over the Force. He is operationally responsible for the performance of all functions assigned to the Force by the United Nations, and for the deployment and assignment of troops placed at the disposal of the Force.

- 12. Chain of command and delegation of authority. The Commander shall designate the chain of command for the Force, making use of the officers of the United Nations Command and the commanders of the national contingents made available by Participating Governments. He may delegate his authority through the chain of command. Changes in commanders of national contingents made available by Participating Governments shall be made in consultation between the Commander of the UNEF and the appropriate authorities of the Participating Government. The Commander of the UNEF may make such provisional emergency assignments as may be required. The Commander of the UNEF has full authority with respect to all assignments of members of the United Nations Command and, through the chain of command, of all members of the Force. Instructions from principal organs of the United Nations shall be channelled by the Secretary-General through the Commander and the chain of command designated by him.
- 13. Good order and discipline. The Commander of the UNEF shall have general responsibility for the good order of the Force, Responsibility for disciplinary action in national contingents provided for the Force rests with the commanders of the national contingents. Reports concerning disciplinary action shall be communicated to the Commander of the UNEF who may consult with the commander of the national contingent and if necessary the authorities of the Participating State concerned.
- 14. Military police. The Commander shall provide for military police for any camps, establishments or other premises which are occupied by the Force in a Host State and for such areas where the Force is deployed in the performance of its functions. Elsewhere military police of the Force may be employed, in so far as such employment is necessary to maintain discipline and order among members of the Force, subject to arrangements with the authorities of the Host State concerned, and in liaison with those authorities. For the purpose of this Regulation the military police of the Force shall have the power of arrest over members of the Force. Nothing in this Regulation is in derogation of the authority of arrest conferred upon members of a national contingent vis-à-vis one another.

CHAPTER IV. GENERAL ADMINISTRATIVE, EXECUTIVE AND FINANCIAL ARRANGEMENTS

- 15. Authority of the Secretary-General. The Secretary-General of the United Nations shall have authority for all administrative, executive and financial matters affecting the Force and shall be responsible for the negotiation and conclusion of agreements with Governments concerning the Force. He shall make provisions for the settlement of claims arising with respect to the Force.
- 16. Authority of the Commander. The Commander shall have direct authority for the operation of the Force and for arrangements for the provision of facilities, supplies and auxiliary services. In the exercise of this authority he shall act in consultation with the Secretary-General and in accordance with the administrative and financial principles contained in Regulations 17-28 following.
- 17. United Nations Command Headquarters. The Commander shall establish the Headquarters for the Force and such other operational centres and liaison offices as may be found necessary.

- 18. Finance and accounting. Financial administration of the Force shall be in accordance with the Financial Rules for the United Nations Emergency Force Special Account, such of the United Nations Financial Regulations and Rules as are not inconsistent with them, and the procedures prescribed by the Secretary-General.
- 19. Personnel. (a) The Commander shall recruit from Member Governments officers for this Command. Such officers are entitled to the privileges and immunities of article VI of the Convention on the Privileges and Immunities of the United Nations. The Commander shall be entitled to the privileges, immunities and facilities of sections 19 and 27 of the Convention on the Privileges and Immunities of the United Nations.
- (b) The Commander shall arrange with the Secretary-General for such detailment of staff from the United Nations Secretariat to serve with the Force as may be necessary. Staff members of the United Nations detailed by the Secretary-General to serve with the Force shall be responsible to the Commander in the performance of their functions in accordance with the terms of their assignment by the Secretary-General. They remain subject to the Staff Regulations of the United Nations¹ and to the authority of the Secretary-General and remain entitled to the privileges and immunities of articles V and VII of the Convention on the Privileges and Immunities of the United Nations.
- (c) The Commander may recruit such local personnel as he requires. The terms and conditions of employment for locally recruited personnel shall be prescribed by the Commander and shall generally, to the extent practicable, follow the practice prevailing in the locality. They shall not be subject to or entitled to the benefits of the Staff Regulations of the United Nations, but shall be entitled to the immunity in respect of official acts provided in section 18 (a) of the Convention on the Privileges and Immunities of the United Nations. Disputes concerning the terms of employment and conditions of service of locally recruited personnel shall be settled by administrative procedure to be established by the Commander.
- 20. Food, accommodations and amenities. The Commander shall have charge of the billeting and the provision of food for all personnel attached to the Force, and may negotiate with Governments and private suppliers for the provision of premises and food. The Commander may establish, maintain and operate at headquarters, camps and posts, in accordance with such conditions as he may prescribe, service institutes providing amenities for members of the Force and of the United Nations Secretariat detailed by the Secretary-General to serve with the Force.
- 21. Transportation. The Commander shall arrange for the transportation of personnel and equipment to and from the area of operations; shall make provision for local transportation within the area; and shall co-ordinate the use of all transportation facilities.
- 22. Supplies. The Commander shall be responsible for the procurement, storage and issuance of supplies required by the Force.
- 23. Equipment. The Commander shall make such arrangements as may be necessary for obtaining equipment required by the Force, other than the standard equipment expected to accompany national contingents.
- 24. Communications services. The Commander shall make appropriate arrangements for the inclusion in the Force of such supporting units as may be necessary to provide

¹ United Nations: ST/SBG/Staff Rules/1.

for the establishment, operation and maintenance of telecommunication and postal services within the area of operations and with the United Nations offices.

- 25. Maintenance and other services. The Commander shall arrange for the necessary supporting units to provide maintenance repairs and other services required for the operation of the Force.
- 26. Medical, dental and sanitary services. The Commander shall arrange for the necessary supporting units to provide medical, dental and sanitary services for all personnel and shall make such other arrangements as may be necessary.
- 27. Contracts. The Commander shall enter into contracts and make commitments for the purpose of carrying out his functions under these Regulations.
- 28. Public information. Public information activities of the Force and relations of the Force with the Press and other information media shall be the responsibility of the Commander acting in accordance with policy defined by the Secretary-General.

CHAPTER V. RIGHTS AND DUTIES OF MEMBERS OF THE FORCE

- 29. Respect for local law and conduct befitting international status. It is the duty of members of the Force to respect the laws and regulations of a Host State and to refrain from any activity of a political character in a Host State or other action incompatible with the international nature of their duties. They shall conduct themselves at all times in a manner befitting their status as members of the United Nations Emergency Force.
- 30. United Nations legal protection. Members of the Force are entitled to the legal protection of the United Nations and shall be regarded as agents of the United Nations for the purpose of such protection.
- 31. Instructions. In the performance of their duties for the Force the members of the Force shall receive their instructions only from the Commander and the chain of command designated by him.
- 32. Discretion and non-communication of information. Members of the Force shall exercise the utmost discretion in regard to all matters relating to their duties and functions. They shall not communicate to any person any information known to them by reason of their position with the Force which has not been made public, except in the course of their duties or by authorization of the Commander. The obligations of this Regulation do not cease upon the termination of their assignment with the Force.
- 33. Honours and remuneration from external sources. No member of the Force may accept any honour, decoration, favour, gift or remuneration incompatible with the individual's status and functions as a member of the Force.
- 34. Jurisdiction. (a) Members of the Force shall be subject to the criminal jurisdiction of their respective national States in accordance with the laws and regulations of those States. They shall not be subject to the criminal jurisdiction of the courts of the Host

- State. Responsibility for the exercise of criminal jurisdiction shall rest with the authorities of the State concerned, including as appropriate the commanders of the national contingents.
- (b) Members of the Force shall not be subject to the civil jurisdiction of the courts of the Host State or to other legal process in any matter relating to their official duties.
- (c) Members of the Force shall remain subject to the military rules and regulations of their respective national States without derogating from their responsibilities as members of the Force as defined in these Regulations and any rules made pursuant thereto.
- (d) Disputes involving the Force and its members shall be settled in accordance with such procedures provided by the Secretary-General as may be required, including the establishment of a claims commission or commissions. Supplemental instructions defining the jurisdiction of such commissions or other bodies as may be established shall be issued by the Secretary-General in accordance with article 3 of these Regulations.
- 35. Customs duties and foreign exchange regulations. Members of the Force shall comply with such arrangements regarding customs and foreign exchange regulations as may be made between the Host State concerned and the United Nations.
- 36. Identity cards. The Commander, under the authority of the Secretary-General, shall provide for the issuance and use of personal identity cards certifying that the bearer is a member of the United Nations Emergency Force. Members of the Force may be required to present, but not to surrender, their identity cards upon demand of an appropriate authority of a State in which the Force operates.
- 37. Driving. In driving vehicles members of the Force shall exercise the utmost care at all times. Orders concerning driving of service vehicles and permits or licences for such operation shall be issued by the Commander.
- 38. Pay. Responsibility for pay of members of the Force shall rest with their respective national State. They shall be paid in the field in accordance with arrangements to be made between the appropriate pay officer of their respective national State and the Commander.
- 39. Overseas service allowance. The Secretary-General shall fix a scale for a daily overseas service allowance not to exceed one US dollar (\$1.00) a day to be paid by the United Nations in the appropriate currency to those members of the Force determined to be eligible for such allowance. Eligibility and entitlement shall be decided by the Commander in accordance with conditions prescribed in rules provided by him in accordance with article 4 of these Regulations.
- 40. Service incurred death, injury or illness. In the event of death, injury or illness of a member of the Force attributable to service with the Force, the respective State from whose military services the member has come will be responsible for such benefits or compensation awards as may be payable under the laws and regulations applicable

to service in the armed forces of that State. The Commander shall have responsibility for arrangements concerning the body and personal property of a deceased member of the Force.

- 41. Dependants. Members of the Force may not be accompanied to their duty station by members of their families except where expressly authorized and in accordance with conditions prescribed by the Commander.
- 42. Leave. The Commander shall provide conditions for the granting of passes and leave.
- 43. Promotions. Promotions in rank for members of the Force remain the responsibility of the Participating Government.

CHAPTER VI. APPLICABILITY OF INTERNATIONAL CONVENTIONS

44. Observance of Conventions. The Force shall observe the principles and spirit of the general international Conventions applicable to the conduct of military personnel.