

No. 9146

**UNITED NATIONS
and
NIGERIA**

**Memorandum of Understanding on the carrying out of
studies for economic co-operation in West Africa
(with annexes). Signed at Lagos, on 2 July 1968**

Official text: English.

Registered ex officio on 2 July 1968.

**ORGANISATION DES NATIONS UNIES
et
NIGERIA**

**Mémoire d'accord concernant l'exécution d'études
sur la coopération économique en Afrique de l'Ouest
(avec annexes). Signé à Lagos, le 2 juillet 1968**

Texte officiel anglais.

Enregistré d'office le 2 juillet 1968.

No. 9146. MEMORANDUM OF UNDERSTANDING¹ BETWEEN THE FEDERAL GOVERNMENT OF NIGERIA, REPRESENTED BY THE MINISTRY OF ECONOMIC DEVELOPMENT, AND THE UNITED NATIONS, REPRESENTED BY THE ECA, ON THE CARRYING OUT OF STUDIES FOR ECONOMIC CO-OPERATION IN WEST AFRICA. SIGNED AT LAGOS, ON 2 JULY 1968

I. THE MAIN FEATURES OF THE PROJECT

1. On the basis of the decisions of the Conference of Heads of State and Government in West Africa held in Monrovia from 17-24 April, and in accordance with preliminary discussions with the Nigerian authorities, the ECA has arranged for the provision of resources from the United Nations, in particular for financial and staff backing from the U.N. Centre for Development Planning, Projections and Policies, New York, for the carrying out of the studies requested.

2. A team of approximately eight Economists and Sectorial Specialists has been mounted to prepare these studies. In view of the limitations of time and staff, the UN is able to offer assistance for studying the following aspects of West African cooperation : agricultural and industrial production, transport and telecommunications, trade and general projections of the economic growth of West Africa by main branches of activity during the period 1970-1980. Other essential aspects, in particular manpower, education and training, health and culture may either be studied by the government's own experts in conjunction with the UN team or in a later series of studies by the UN agencies on behalf of the member countries.

3. The work of the team will be carried out during the period mid-July to mid-November i.e. until the studies have been submitted to the Governments within the deadline called for by the Monrovia Decisions and possible follow-up discussions have been completed. The UN team will be based in Nigeria, in particular at the premises of the Nigerian Institute of Social and Economic Research, Ibadan. While in Nigeria the members of the team will be accorded all the rights, immunities and privileges which are usually

¹ Came into force on 2 July 1968 by signature.

accorded to UN officials and experts assigned to work with the Federal Government of Nigeria.

4. The estimated total cost of the project as so far outlined by the ECA in consultation with the CDPPP amounts to \$ 106,200 as shown in Annex I. The United Nations will provide for all items in that budget with the exception of: (a) the two local Secretaries (estimated cost \$ 4,000) and (b) miscellaneous local expenses of the team (documentation, cables etc., estimated cost \$ 3,000). These two items will be provided by the Government of Nigeria through the Institute of Social and Economic Research, Ibadan. The Government of Nigeria will also provide local transportation, office space plus utilities, office equipment, and the use of data processing and document reproducing equipment, including subordinate personnel to operate these facilities. The team will have full access to the library and other documentary collections of the University of Ibadan and the Institute.

5. The members of the team will be resident in Ibadan and will be temporarily attached to the Nigerian Institute of Social and Economic Research. The Government of Nigeria, through the auspices of the Institute, will assist with the arrangement of accommodation in Ibadan and of transit facilities for periodic visits to Lagos.

II. SUPERVISION AND CONTROL

6. The team will work in collaboration with the Nigeria Committee for this project whose membership is as follows:

Chairman:

Dr. H. M. I. Onitiri, Director, NISER, University of Ibadan, Ibadan;

Vice Chairman:

Mr. P. O. Ahimie, Deputy Permanent Secretary, Ministry of Economic Development, Lagos;

Members:

Mr. S. O. Sodipo, Deputy Secretary (Transport) Ministry of Transport, Lagos;

Mr. A. Adegboye, Senior Assistant Secretary, Ministry of Industries, Lagos;

Mr. Olu Adeniji, Head of Africa Division, Ministry of External Affairs, Lagos;

Mr. J. A. Hart, Principal Telecommunications Engineer, Ministry of Communications, Lagos;

Mr. O. A. Adesoye, Head of Economic Division, Ministry of Trade, Lagos.

Liaison Officers :

Mr. E. O. Martins, Head of External Economic Relations Division,
Ministry of Economic Development, Lagos ;

Mr. M. Shittu, Assistant Secretary, Ministry of Economic Development,
Lagos.

7. The leader of the team will review the scope and technical aspects of the project from time to time in consultation with the Committee, and the Committee will facilitate, by all possible measures, the work of the team.

8. The Permanent Secretary of the Federal Ministry of Economic Development will secure the arrangements for the work of the team with the member-states of the West African Group including, in particular, the issuing of letters of introduction for members of the team when they undertake field travels in West Africa.

9. While the leader of the team will be responsible for defining the conclusions which the team feels professionally able to draw from the evidence, the Government of Nigeria will give it guidance on all matters of policy and will be solely responsible for the utilisation of the study within the West African Regional Group for the purposes of fostering economic co-operation in the sub-region.

III. SCOPE OF THE STUDIES

10. The outline of the study as shown in Annex II has been agreed upon between the ECA and the CDPPT and forms the basis for the size of the team and of the budget for the project. It has been formulated in the light of the decisions of the Monrovia Conference of the Heads of State and Government of West Africa and the conclusions of previous sub-regional meetings.

11. It envisages an all-West Africa Study, in view of the existing membership of the Accra Articles of Association and the Monrovia Protocol and of the above-mentioned decisions. The geographical scope of the study is to be maintained as the 14 countries belonging to the West African sub-region.

12. The representatives of the Government of Nigeria will arrange for the supply of statistical and other relevant information from all the member-states of the West African Regional Group as may be required for the work of the team.

13. The attached outline provides for further re-definition of the depth and scope of the study by the leader of the team in consultation with the Nigerian Government. It is agreed, however, that the study will cover the three items shown in paragraph two of Annex II.

14. The study will accordingly show :
- i. Projections of final and intermediate demand for various goods in West Africa over the ten-year period 1970-1980 ;
 - ii. Possibilities for the local production of different classes of goods during that period for both the local and extra-West African markets ;
 - iii. Consequential estimates of trade flows and balances both within the sub-region and with the outside world ;
 - iv. The balance of resources for the implementation of the trade and development programmes projected, including the external aid required ;
 - v. Specific proposals for the production of various goods at specified locations in West Africa based on previous studies, on national development plans and on new estimates and provisional proposals made by the study team itself. This will include in particular a 3-5 year programme of development of industrial and agricultural projects of multi-national significance which could form the basis of understandings among the West African Regional Group ;
 - vi. Following from (v) above, the required development of a transport net-work to serve the intra-West African trade by rail, road, sea and internal waterways. Additionally, the study will consider co-operation among the West African countries in the transportation of goods and passengers between West African and points outside the sub-region, including co-operation in the development and running of multi-national shipping lines and airlines ;
 - vii. The study will cover the development of communications by telegraph, telephone and telex among the West African countries. In this regard, it will propose measures for the implementation of the West African Section of the project prepared by ECA and ITU for financing by the UNDP, and will consider the use of the existing machinery created by the ADB, ECA, IBRD and UNDP to promote the development of communications in the African Region ;
 - viii. The study will cover the possibilities for future co-operation in the field of research, especially agricultural research, and in the field of education including the preparation of an inventory of existing facilities for higher education and research in West Africa with the co-operation of the member states. It will outline a programme of consultations for future co-operative action that could be taken by member countries

in these fields with the assistance of WMO, UNESCO and other relevant agencies.

PROGRAMME OF WORK

15. The leader of the team will be Mr. Paul Poumaillou, United Nations Inter-Regional Adviser on Planning. The Government of Nigeria accepts the nomination of Mr. Poumaillou as Leader and Messrs. M. Kodikara and S. Mousouris as Economists/Econometricians on the team. These three Officers will start work as from the 15th of July with a period of briefing in Addis Ababa. Their dates of arrival in Nigeria will be communicated to the Government of Nigeria which will make arrangements for their reception and settlement at the Headquarters of the team in Ibadan.

16. Names of other members of the team and their dates of arrival in Nigeria will be communicated from time to time by the ECA to the Government of Nigeria.

17. In view of the decision of the Monrovia Conference of the Heads of State and Government that these studies should be sent to member Governments by the end of October, the Government of Nigeria has requested that work should commence immediately on the above basis, and that possible visits to other parts of the West African sub-region and consultations with Government representatives there might be programmed later in the light of developments. In the light of the discussions which have been held between the representatives of the Governments of Nigeria and Guinea concerning the carrying out of these studies, the Nigerian authorities expect from the Guinean Commission projected studies which will form an integral part of this project.

18. The Government of Nigeria considers that it would be highly desirable to follow the procedure agreed upon by the Interim Council of Ministers in Dakar and to have these studies examined at a meeting at the official level which would advise the Ministerial Meeting Scheduled for December next in Monrovia. It accordingly welcomes the proposal for an expert group meeting to be included in the estimates for the project and the offer of the United Nations to make a financial contribution towards such a meeting. The Government of Nigeria will enter into the necessary consultations with the Government of Liberia and other Governments concerned regarding the organisation of the proposed Ministerial Meeting so as to determine when such technical meeting will be held and what staff, financial and other assistance will be required from the United Nations.

It will then inform the ECA accordingly.

Lagos, 2nd July, 1968.

A. A. AYIDA
Permanent Secretary
Federal Ministry
of Economic Development
Lagos

J. H. MENSAH
Director
Division of Trade
and Economic Co-operation
United Nations Economic
Commission for Africa
Addis Ababa

ANNEX I

WEST AFRICAN PROJECT

Personnel Costs	Salaries		Per Diem		Travel	
	Period	Amount	Period (months)	Amount	Description	Amount ^a
1 Team Leader	4 months	8,000	4	2,800	New York - Lagos ; Local	1,000 300
2 Economist / Econometricians	4 months	16,000	4 × 2	5,600	New York - Lagos × 2	2,000
1 Agriculture expert	3 months	6,000	3	2,100	Europe - West Africa ; Local	600 300
1 Industry Expert	3 months	6,000	1	700	Addis - Lagos	600
1 Industrial Economist	3 months	6,000	3	2,100	Europe - West Africa ; Local	600 300
2 Transport Engineers	2 months each	8,000	1 × 2	1,400	Addis Ababa - Lagos × 2	1,200
1 Transport Economist	2 months	4,000	2	1,400	Europe - West Africa ; Local	600 300
1 Trade Expert	2 months	4,000	2	1,400	Europe - West Africa ; Local	600 300
2 Secretaries (local)	4 months each	4,000	—	—	—	—
II. Consultation with Governments Expert Group Meeting ¹	2 weeks			15,000		
III. Miscellaneous Local Expenses of Team Documentation, cables, stationery, etc.				3,000		
GRAND TOTAL : 106,200 [dollars]						

¹ Participation of Government representatives not included.

² Including allowance for excess baggage.

ANNEX II

A. WEST AFRICA

1. The ECA and CDPPP will participate in the studies on the scope and priorities for multinational co-operation called for by the recent Conference of Heads of State and Government of West Africa, and will try to meet the deadline of the end of October set by the Conference within which the two-country committee (Nigeria and Guinea) should submit these studies to all the member Governments. The studies are to be considered by a Ministerial meeting in December 1968.

2. In addition to whatever suggestions might also be made by the representatives of the governments for inclusion the study "*Economic Co-operation for the Development of West Africa: Perspectives and Programmes*" will cover three main items:

- (a) A ten-year projection of the development of the West African sub-region constructed within the framework of the second UN Development Decade, in particular the possible growth of demand for the products of industries which will require multinational co-operation for their establishment in a viable form, and also the probable growth of demand for food and agricultural raw materials including new types and forms of commodities for use within the sub-region.
- (b) A programme for the development of multinational industries and of specialised agricultural production based in part on the studies carried out by the ECA, the EEC and other agencies on the economic factors that would determine the probable pattern of location of these activities. It would also set out a preliminary programme for the construction of transport links and the negotiation of commercial arrangements to support the projected plan of agricultural and industrial development. Particular attention will be devoted to the manpower requirements as well as the co-ordination and expansion of research in agriculture and natural resources.
- (c) The national and international measures and policies required to carry out the proposed programme, in particular those arising out of the foreign exchange and savings requirements of the programme.

3. It is estimated that in order to cover the proposed scope of the study and to meet the deadline for its submission a team comprising a senior economist as leader, two economist/econometricians, and specialists on agriculture, industry and transport, manpower and energy would be required. It is proposed that the team leader and the two general economists start work at the latest before mid-July. The leader of the team and the two economists would in principle be resident at the selected headquarters for the study (probably Ibadan or Lagos) for the entire duration of the project. In consultation with the Government representatives the team leader would further refine the preliminary outline of the study as now proposed and would programme the work of the other members of the team accordingly.

4. The preliminary estimates of the cost of the project attached hereto (Annex I) assume that a minimum of five consultants would be hired from outside the two Secretariats. If possible, they would be recruited against vacant posts of suitable level within the ECA. Enquiries might also be made into the possibility of help from other UN Agencies, though this is considered not likely to yield results in the time required. Provisionally therefore, the full costs of these outside personnel are included and it is requested that CDPFP make the requisite allocation of funds to cover them.

B. CONSULTATIONS WITH GOVERNMENTS AND ADOPTION OF THE PROPOSALS BY THEM

1. Both Organisations have agreed on the need to have the Governments adopt these programmes, partly as a means of assuring the implementation of the global strategy and programme of the Second Development Decade and partly in furtherance of the policy of multinational co-operation which the ECA is sponsoring among African countries. For this purpose an Expert Group meeting consisting of government planning officials is included in the cost plan for each project. It is requested that the allocation of funds be sufficient to permit the holding of such a meeting in each sub-region. In the meantime enquiries will also be made into the possibility of obtaining financing from other sources for this purpose which would release the CDPFP funds.

2. It may be necessary, given the state of communications in each sub-region, for at least some members of the team to travel to a certain number of countries in order to collect more information and find out about the governments' plans and programmes. An item is included in the cost plan for this purpose and will be covered out of the ECA budget.