

**No. 14736**

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**UNITED STATES OF AMERICA  
and  
MEXICO**

**Joint Statement constituting an agreement relating to the  
illegal entry of migratory workers (with annexes).  
Signed at Washington on 18 July 1973**

*Authentic texts: English and Spanish.*

*Registered by the United States of America on 7 May 1976.*

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**ÉTATS-UNIS D'AMÉRIQUE  
et  
MEXIQUE**

**Déclaration conjointe constituant un accord relatif à l'entrée  
illégal des travailleurs immigrants (avec annexes).  
Signée à Washington le 18 juillet 1973**

*Textes authentiques : anglais et espagnol.*

*Enregistrée par les États-Unis d'Amérique le 7 mai 1976.*

JOINT STATEMENT<sup>1</sup>

On July 16th and 17th, 1973, conversations took place in Washington D.C. between representatives of the Government of Mexico and officials of the Government of the United States with the purpose of: exchanging information as to what the respective governments have accomplished in solving the problem of the flow of Mexican migratory workers illegally entering the United States in search of job opportunities; examining the progress made in the comprehensive study of the problem, as well as the administrative and other measures applied to same; and identifying the areas in which cooperation may be established between the two governments to help resolve the said problem.

The United States group was led by Mr. Leon Ulman, Deputy Assistant Attorney General, Department of Justice (a list of members of the United States group appears in Annex 1) and the Mexican Interdepartmental Commission for the Study of the Surreptitious Migration of Mexican Workers to the United States was headed by Dr. Juan Barona Lobato, Consul General of the Secretariat of Foreign Affairs (a list of the members of the Mexican Commission appears in Annex number 2).

During the course of the conversations, after a fruitful and wide exchange of information pertaining to the studies made by the respective working groups and the measures adopted, the Mexican Commission pointed out the actions taken by the Government of Mexico in various fields concerning the unemployed rural worker; the development of sources of employment, and especially the new governmental policy directed toward the reorganization of agricultural productivity, as well as other administrative practices which can be implemented immediately in order to reduce the illegal migratory flow. The Mexican Commission also provided, for the official use of the United States Government, a copy of its study report containing conclusions and recommendations to its government, with the understanding that it does not necessarily represent the approved policy of the Government of Mexico.

For its part, the United States group provided to the Mexican Commission the report prepared by the former United States Special Study Group on Illegal Immigrants from Mexico, with the understanding that the report contains the conclusions and recommendations of the Special Study Group and does not necessarily represent the approved policy of the Government of the United States.

The United States group, recognizing the unfortunate social and economic disruptions caused by illegal immigration and the attending detention and removal of the illegal immigrants, proposed steps to alleviate, so far as possible, the administrative and personal inconveniences. With this in mind, the Immigration and Naturalization Service of the United States Department of Justice agreed that Mexican consular personnel may be stationed in its various detention centers in order to assist Mexican nationals with their pending claims, legal or otherwise, and to facilitate the administrative steps related to their return to Mexico. The Service further agreed to designate an officer or other representative at each of its several detention centers to maintain liaison with the appropriate Mexican consular representative and to assist Mexican nationals with regard to personal problems incident to their return to Mexico.

The Mexican Commission and the United States group recognized that the problem is extremely complex and one in which economic structures, cultural patterns, and historical and other factors inter-act. It was further recognized that bilateral cooperative measures are required to control the problem since experience of the past few years shows that the

<sup>1</sup> Came into force on 18 July 1973 by signature.

uncontrolled migratory flow, subject only to economic factors, has been very detrimental to both countries, eliciting a series of illegal activities and promoting the clandestine traffic of workers to the prejudice of human dignity.

The Mexican Commission and the United States group agreed to recommend to the two governments the abrogation of Article I of the Visa Agreement of 1953,<sup>1</sup> as a measure which would effectively prevent the unlawful use of official credentials or identification documents referred to in said provision.

The Mexican Commission and the United States group recognized the need for exchanging information concerning illegal recruiters, traffickers, and smugglers of aliens and vendors of fraudulent documents. Accordingly it was recommended that the program to exchange such information between the two governments be continued, and expanded where possible, looking toward the criminal prosecution of such persons in either country.

Mention was made of the fact that there appeared to be no legal impediment from the standpoint of either United States or Mexican law for interested parties in either country directly contacting prospective workers or employers with the view towards employing Mexican nationals in the United States, provided that both workers and employers comply with applicable laws of both countries in connection with such employment.

It was agreed that a third meeting in the near future between officials of the two governments would be desirable, with a mutually approved agenda, for the purpose of continuing the examination of the problems involved and to propose appropriate formulas for their resolution.

Signed at Washington, D.C., on July 18, 1973.

[Signed]

LEON ULMAN

[Signed]

JUAN BARONA LOBATO

## ANNEX 1

### UNITED STATES "AD HOC" GROUP

Mr. Leon Ulman	Chairman Deputy Assistant Attorney General Department of Justice
Mr. Herbert Blackman	Deputy Assistant Secretary Department of Labor
Mr. James F. Greene	Acting Commissioner Immigration and Naturalization Service Department of Justice
Mr. Charles Gordon	General Counsel Immigration and Naturalization Service Department of Justice
Mr. Warren Grimes	Attorney Adviser Department of Justice
Dr. Don A. Paalberg	Director Agricultural Economics Department of Agriculture

<sup>1</sup> United Nations, *Treaty Series*, vol. 224, p. 187, and vol. 951, p. 399.

Mr. Kenneth D. Bell	Acting Director Office of Technical Support Department of Labor
Mr. Manuel Carrillo	Director Office of Spanish Surnamed Americans Department of Health, Education and Welfare
Mr. Charles P. Torrey	Director Office of Mexican Affairs Department of State
Mr. Julio Arias	Visa Office Department of State

## ANNEX 2

## MEXICAN INTERDEPARTMENTAL COMMISSION

Dr. Juan Barona Lobato	Chief of Mexican Commission Consul General Secretariat of Foreign Affairs
Dr. Alberto Becerra-Sierra	Secretary of Mexican Commission Minister-Counselor Mexican Embassy in Washington
Mr. Jorge Aguilar Saldaña	Director General for Consular Services Secretariat of Foreign Affairs
Dr. Agustín Avila Jauffred	Director General of Population Secretariat of Interior
Dr. Jorge A. Vázquez Robles	Director General for Political and Social Research Secretariat of Interior
Dr. Miguel Cantón Moller	Director General of Labor Secretariat of Labor and Social Welfare
Dr. Guadalupe Mendoza	Deputy Director of International Affairs Secretariat of Labor
Ing. Francisco Matsumoto Jiraoka	Director of National Council for Developing Human Resources for Industry Secretariat of Public Education
Mr. José Aguilar Bufort	Director of National School for Customs Training Secretariat of Finance
Dr. Edilberto Miranda Estrada	Deputy Director for Legal Consultative Matters Office of Attorney General
Dr. Espiridión Payán Gallardo	Deputy Assistant to Chief Department of Agrarian and Colonization Matters
Dr. Fernando Piña Soria	Chief Department of Bilateral Matters Secretariat of Foreign Affairs
Dr. Luis A. Ugalde Alvarez	Chief Department of Workers Housing Secretariat of Labor and Social Welfare