

No. 19840

**UNITED STATES OF AMERICA
and
THAILAND**

**Project Agreement relating to population planning (with
annex). Signed at Bangkok on 31 March 1976**

Authentic text: English.

Registered by the United States of America on 10 June 1981.

**ÉTATS-UNIS D'AMÉRIQUE
et
THAÏLANDE**

**Accord de projet relatif à la planification démographique
(avec annexe). Signé à Bangkok le 31 mars 1976**

Texte authentique : anglais.

Enregistré par les États-Unis d'Amérique le 10 juin 1981.

PROJECT AGREEMENT¹ BETWEEN THE DEPARTMENT OF STATE, AGENCY FOR INTERNATIONAL DEVELOPMENT (AID), AN AGENCY OF THE GOVERNMENT OF THE UNITED STATES OF AMERICA, AND DEPARTMENT OF TECHNICAL AND ECONOMIC COOPERATION, AN AGENCY OF THE GOVERNMENT OF THAILAND

<p>The above-named parties hereby mutually agree to carry out a project in accordance the terms set forth herein and the terms set forth in any annexes attached hereto, as checked below:</p> <p><input checked="" type="checkbox"/> PROJECT DESCRIPTION ANNEX A <input type="checkbox"/> FOREIGN CURRENCY STANDARD PROVISIONS ANNEX</p> <p><input checked="" type="checkbox"/> STANDARD PROVISIONS ANNEX² <input type="checkbox"/> SPECIAL LOAN PROVISIONS ANNEX</p> <p>This Project Agreement is further subject to the terms of the following agreement between the two governments, as modified and supplemented:</p> <p><input checked="" type="checkbox"/> ECONOMIC AND TECHNICAL COOPERATION AGREEMENT DATED SEPTEMBER 19, 1950³</p> <p><input checked="" type="checkbox"/> MEMORANDUM OF AGREEMENT AS TO CONDUCT OF COUNTERPART PROGRAMS, DATED JULY 24, 1955</p> <p><input type="checkbox"/> (OTHER)</p>	1. Project/Activity No.: 493-11-580-0283	
	2. Agreement No.: 0283-6002	3. <input type="checkbox"/> Original or Revision No. 1
	4. Project/Activity Title: Population Planning	
	5. Project Description and Explanation: (See annex A attached)	
	6. AID Appropriation Symbol: 72-11 × 1024	7. AID Allotment Symbol: 424-50-493-00-44-61

8. AID Financing

<input checked="" type="checkbox"/> DOLLARS <input type="checkbox"/> LOCAL CURRENCY	Previous Total (A)	Increase (B)	Decrease (C)	Total to Date (D)
(a) Total	7,800	2,883,000		2,890,800
(b) Contract Services				
(c) Commodities		*2,800,000		2,800,000
(d) PIO/P's	7,800			7,800
(e) Other Costs		83,000		83,000

¹ Came into force on 31 March 1976 by signature.

² For the text of the annex, see "Project Agreement between the United States of America and Afghanistan relating to assistance to Kabul University (with annexes), signed at Kabul on 6 December 1975", United Nations, *Treaty Series*, vol. 1084, p. 111.

³ *Ibid.*, vol. 132, p. 199.

9. Cooperating Agency

Financing—Dollar
Equivalent
\$1.00 = 20.00 Baht

Total RTG Contribution (U.S. Dollar Equivalents)	B 29,324,749 (US\$ 1,466,238)	B 29,324,749 (US\$ 1,446,238)
RTG Project Account Funds	B 6,445,949 (US\$ 322,298)	B 6,445,949 (US\$ 322,298)
RTG Regular Budget Funds	B 22,878,800 (US\$ 1,143,940)	B 22,878,800 (US\$ 1,143,940)

10. Special Provisions (*Use additional continuation sheets, if necessary*):

On 12/24/1975, AID/W approved USOM's Project Paper for a new project in the family planning sector. Block Nos. 1, 2, 4 and 13 have been revised in accordance with this PP.

11. Date of Original Agreement: September 8, 1975	12. Date of This Revision: March 31, 1976	13. Final Contribution Date: December 24, 1981
14. For the Cooperating Government or Agency: [Signed] <i>Signature:</i> XUJATI PRAMOOLPOL <i>Date:</i> 3/31/76 <i>Title:</i> Director-General, DTEC		15. For the Agency for International Development: [Signed] <i>Signature:</i> CHARLES S. WHITEHOUSE <i>Date:</i> 3/31/76 <i>Title:</i> Ambassador

* \$2,700,000 of these funds are obligated by AID/W for centrally-funded commodity procurement.

ANNEX A

I. PROJECT DESCRIPTION

This document records the agreement of the parties to embark on a Population Planning Project in Thailand which has as its goal the attainment of an annual population growth rate of not more than 2.1% by the end of CY 1981. This project of the Royal Thai Government will be implemented over the period 1976-1981 and is described in greater detail on pages 16 through 39 of the Project Paper entitled *Thailand Population Planning Project* which was developed jointly between USOM and the RTG.

The parties agree that, subject to the availability of funds, they will carry out the Project in the manner and in accordance with the plans set forth in the Project Paper as modified herein or by subsequent exchanges of letters.

The RTG assures the USG of its present firm intention to seek appropriations and, subject to the availability of such funds, to provide from its own appropriations or from other donor sources over the life of the Project the Baht equivalent of approximately \$24.4 million out of the estimated total project cost of \$32.7 million. RTG appropriated funds to be provided are currently estimated at \$21.1 million, or 65% of the total estimated project cost, well in excess of the requirement of section 110 (a) of the U.S. Foreign Assistance Act of 1961, as amended, calling for such contributions to equal at least 25%.

In order to make certain the successful accomplishment of this Project, the RTG agrees that it will, acting through its appropriate agencies, take the following actions on a timely basis:

1. Establish procedures to ensure that no person shall be denied family planning services, including commodities, donated by the United States hereunder because of inability to pay for or to make a contribution in request of such services or commodities;
2. Establish over the life of the project, a program for family planning training for a minimum of 1,000 members of the Border Patrol Police, 4,000 tambon doctors and 7,000 traditional midwives, and authorize those successfully completing such training to dispense non-clinical contraceptives and family planning information;
3. Establish a schedule, based upon Civil Service Commission review with Ministry of Public Health (MOPH) of the National Family Planning Program (NFPP) headquarters requirements, for the transfer of appropriate Project Account-funded positions to Civil Service Commission-sanctioned permanent positions;
4. Establish a MOPH-approved plan for the supervision of family planning field operations, reporting and re-training. The plan should include identification of specific family planning supervisory responsibilities of doctors, public health nurses, and auxiliary midwives, with particular attention to the supervisory relationships between these personnel and non-MOPH personnel (BPP, tambon doctors, village midwives) being trained as family planning agents;
5. Establish a schedule for program expansion, to be jointly prepared by the NFPP and USOM, relating AID and RTG support in a given functional/geographic area to that area's adherence to the expansion criteria (supervision, training, contraceptive outlets, etc.) as outlined in the Project Paper;
6. Establish a system of collection, accounting and utilization of fees and service charges collected by MOPH and non-MOPH distributors of oral contraceptives for the purpose of creating through such collections an RTG fund to enable future RTG purchase of 100% of NFPP oral contraceptives requirements. Such system shall be subject to approval by A.I.D. Disbursement of A.I.D. funds and release of commodities under this Agreement will depend upon A.I.D. approval of the system referred to above;
7. Assure the availability of adequate RTG personnel to conduct biannual evaluations of the family planning program. These evaluations shall be conducted jointly with A.I.D.

II. RTG AND USG CONTRIBUTION

A. Oral Contraceptives

The Royal Thai Government, as a partial contribution to this Project, in FY 1976, agrees to purchase two million monthly cycles of oral contraceptives using RTG MOPH Regular Budget funds and one million monthly cycles of oral contraceptives from RTG Project Account Funds programmed in support of the National Family Planning Project (NFPP) for Thai Fiscal Year 1976.

NOTE: Since FY 1973, the RTG and the USG have agreed that the RTG would increase its purchase of oral contraceptives each year. Thus, the RTG, in accordance with this agreement, purchased one million monthly cycles of oral contraceptives in FY 1974 and two million cycles in FY 1975. RTG inputs for purchasing oral contraceptives for future years will be increased according to the jointly agreed upon formula contained in the table below:

	<i>Plus: 50% of Projected Increased Usage for Each Year</i>	<i>Total</i>
FY 1976—3 million cycles	2 million cycles	5.0
FY 1977—4 million cycles	4 million cycles	8.0
FY 1978—5 million cycles	4.5 million cycles	9.5
FY 1979—6 million cycles	5 million cycles	11.0
FY 1980—7 million cycles	5.5 million cycles	12.5
FY 1981—8 million cycles	6 million cycles	14.0

During any period in which the USG participates in financing the above requirements, should actual usage be lower than projected levels, decreased financing requirements will be shared between the RTG and the USG on a 50/50 basis.

The USG, as a partial contribution to this Project in FY 1976, agrees to provide 15 million monthly cycles of oral contraceptives, including the cost of transportation. AID/W will provide these contraceptives at an approximate cost of \$2,700,000. Funds are obligated by AID/W for centrally-funded commodity procurement.

B. Mobile Family Planning Units

The very limited availability of family planning services in rural areas is a major constraint to continuing fertility decline. The RTG plans to expand the use of mobile family planning units in remote Thai areas by distributing mobile units to provincial hospitals on a loan basis where the population is over one million or where demand exists for clinical contraception, as an interim delivery system pending the establishment of [a] fixed local distribution system at which time the mobile units will be relocated in still more remote or underserved areas.

Staffing for each mobile unit will consist of 5-6 professional health personnel, including at least one doctor per unit, nurses, etc. The team will place particular emphasis on vasectomy and IUD insertion and travel to remote areas not served by permanent clinic facilities. The average size of population served by the mobile units will be 60,000 persons. On a typical visit, each mobile team will insert more than 200 IUD's and perform 60 vasectomies.

The RTG agrees to purchase 10 vehicles in FY 1976 and 10 in FY 1977. The USG agrees to match the RTG purchases by buying 10 vehicles in FY 1976 and FY 1977. This Project Agreement Revision obligates \$40,000 for the 10 USG financed vehicles purchased in FY 1976.

Further, the RTG, through the Ministry of Public Health, will:

1. Provide regularly scheduled family planning services in remote areas, using mobile F.P. clinics staffed by doctors (at least one) and health personnel from provincial hospitals or First Class Health Centers;
2. Maintain a pre-arranged schedule of mobile Family Planning clinic visits. This schedule will include at least one visit per week to areas not currently serviced by an existing health facility;
3. Provide the additional budgetary resources needed to pay travel and per diem costs for mobile team personnel, for gasoline and oil, and for maintenance of the Family Planning vans to at least the levels indicated on the basis of paragraphs 1 and 2 above;
4. Rotate physicians, nurses and other professional staff assigned to the provincial hospitals or the First Class Health Centers to mobile clinic assignments on a routine and regular basis;
5. Direct the mobile teams to emphasize clinical contraceptive methods, with particular attention to vasectomy and IUD insertion;
6. Ensure that the provincial hospitals and the first class health centers and the National Family Planning Project maintain service records and cost data on the mobile clinics to permit a cost-effectiveness evaluation of this method of delivery of Family Planning services.

C. Family Planning Medical Kits

Family Planning medical kits will be provided by the USG for hospitals and clinics, both private and public, where personnel have received training in their use. Recipients will report all operations done with equipment through the National Family Planning Service Statistics System. This Revision obligates \$60,000 to purchase the following Family Planning Medical Kits:

IUD Insertion	150
Vasectomy	300
Mini-Lap	100
TOTAL KITS	550

RTG also agrees to provide training and follow-up for 400 nurse-midwives in IUD insertion and 400 physicians in vasectomy and mini-lap techniques. Adequate stock control and utilization records for the Family Planning kits will be maintained.

D. Training Family Planning Workers—\$83,000

During the FY 1976-81 period, the NFPP plans to train approximately 400 nurse-midwives and 2,000 auxiliary midwives to perform IUD insertions at MOPH clinics, and 1,000 Border Patrol Police (BPP), 4,100 tambon doctors and 7,000 traditional (granny) midwives as village-level agents for family planning information and service (primarily pills and condoms).

In FY 1976, the NFPP has planned to train 200 BPP. The training will commence in July, 1976 at Hang Chat District, Lampang. The training schedule is shown below:

Year	Group					Total
	1	2	3	4	5	
1976	July 5-9	July 19-23	Aug. 2-6	Aug. 16-20	Aug. 30-Sept. 3	Sept. 13-17
	40	40	40	40	40	200

In addition, 360 senior nurses from every region will be trained as trainers during 1976. Upon completion of the training, the nurses will return to their respective provinces to train indigenous midwives and tambon doctors. The nurses will be divided into 10 groups, 36 nurses to each group. The duration of the training for each group is one week. The training schedule is shown below:

Group	Training Period	Province
1	March 15-19	Nakornisrtamaraj, Krabi, Chumporn, Pangnga, Puket, Ranong, Surajtani.
2	April 19-23	Songkla, Trang, Naratiwas, Patani, Pataloong, Yala, Satoon.
3	May 17-21	Kon-Kaen, Udorn, Kalasin, Nakornpanom, Nongkhai, Mahasarakam, Loei.
4	June 14-18	Sakonakorn, Roi-Et, Nakornrachasrima, Chaiyapoom, Burirum, Srisaket, Surin.
5	July 12-16	Ubonrachatani, Yasotorn, Lampang, Lamphoon, Chiengrai, Chiang Mai, Nan.
6	August 16-20	Prae, Uttaradit, Mae-Hongsorn, Pitsanuloke, Pichit, Sukothai, Tak.
7	September 13-17	Kumpangpeth, Nakornsawan, Petchaboon, Uthaitani, Cholburi, Chacherngsao, Rayong.
8	November 15-19	Chantaburi, Trad, Nakornayok, Parjimburi, Samutprakarn Rachaburi, Nakornpathom.
9	December 13-17	Angtong, Singburi, Chainat, Lopburi, Saraburi, Patumtani, Nondhaburi.
10	January 10-14	Kanchanaburi, Prachuabkirkiran, Petchaburi, Samuttsongkram, Samutsakorn, Supanburi, Ayudhaya.
	February, 1977	Follow-up Evaluation.

RTG hereby agrees to the cost-sharing formula indicated on page 32 of *Thailand Population Project Paper* which provides for local training programs for BPP, tambon doctors, traditional midwives, MOPH nurses, auxiliary midwives, and Ministry of Education teachers.

III. RTG PROJECT ACCOUNT FUNDS

RTG Project Account Funds will be used to finance the following:

RTG Codes	Rate	Period (Month)	No.	Total
<i>Code 01 Salary</i>				B284,949
1. <i>Special Project Section</i>				
Resources persons, grade 1	2,236	9	1	20,124
Translators, grade 2	1,975	9	1	17,775
Resource persons, grade 2	1,750	9	1	15,750
2. <i>Evaluation and Research Section</i>				
Resource persons, grade 2	1,750	9	1	15,750
Evaluators	1,220	9	14	153,720
3. <i>Administration and Finance Section</i>				
Accountant	1,750	9	1	15,750
Shipping personnel	1,460	9	1	13,140
Administrative officers, grade 1	1,220	9	2	21,960
4. <i>Public Information Section</i>				
Assistant mechanic	1,220	9	1	10,980
<i>Code 02</i> Per diem, hotel allowances and travel expenses for 75 nurse-trainees for a period of 44 days (50 nurses in PC 3 and 4; 25 persons in PC 2)				B441,000
— Per diem and allowances				
PC 3 and 4: 50 persons, B130 each/day = $50 \times 130 \times 44$				286,000
PC 2: 25 persons, B100 each/day = $25 \times 100 \times 44$				110,000
— Travel expenses				
From southern region: 25 persons, B880 each				20,000
From other regions: 50 persons, B500 each				25,000
<i>Code 03 Transportation of things</i>				B100,000
<i>Code 08 Supplies and Materials</i>				B4,620,000
1. Training materials				B80,000
2. Fuel and POL for 10 vehicles, B4,000/each (for 6 months period)				40,000
3. Purchase of oral pills, 1 million monthly cycles				4,500,000
<i>Code 09 Equipment</i>				B1,000,000
1. PV beds, B4,000/each for 50 each				B200,000
2. Vehicles (van-type) 10 each, est. B80,000 each				800,000
TOTAL PROJECT ACCOUNT FUNDS				B6,445,949

IV. RTG REGULAR BUDGET FUNDS

Regular Budget funds from the Ministry of Public Health will be used for the following during FY 1976:

<i>Item</i>	<i>Description</i>	<i>Amount</i>
1.	<i>Salaries, Temporary</i>	B1,016,900
	— 45 positions carried over from last year	989,850
	— Hardship Incentive Pay for workers working in remote areas in certain provinces ..	27,050
2.	<i>Salaries for Permanent Workers</i>	B2,588,700
	— 165 positions carried over from last year	1,699,540
	— 64 new recruits × 9 months	755,900
	— Additional annual wages	128,940
	— Hardship Incentive Pay for workers working in remote areas in certain provinces ..	4,320
3.	<i>Salaries for Temporary Workers</i>	B1,350,000
	— Salaries for household visitors	1,350,000
4.	<i>Honoraria</i>	B80,000
	— Provided mostly for trainers and lecturers	80,000
5.	<i>General expenses</i>	B2,700,000
	— Per diem, travel and allowances	1,600,000
	— Transportation of things	400,000
	— Advertising costs	300,000
	— Repair costs for vehicles and equipment	400,000
6.	<i>Supply Costs</i>	B15,000,000
	— Contraceptives	12,000,000
	— Petroleum, oils, lubricants, fuels	1,300,000
	— Printing costs	600,000
	— Miscellaneous office supplies and vehicles spare parts	1,100,000
7.	<i>Equipment</i>	B143,200
	— Typewriters	30,000
	— Office and health units furniture	113,200
	TOTAL RTG REGULAR BUDGET FUNDS	B22,878,800